

CERTIFICATION OF ENROLLMENT  
**SUBSTITUTE HOUSE BILL 1800**

Chapter 24, Laws of 1991  
(partial veto)

52nd Legislature  
1991 Regular Session

OFFICE OF INTERNATIONAL RELATIONS AND PROTOCOL

EFFECTIVE DATE: 7/1/91

Passed by the House March 19, 1991  
Yeas 88 Nays 10

JOE KING  
Speaker of the  
House of Representatives

Passed by the Senate April 10, 1991  
Yeas 43 Nays 0

ALAN BLUECHEL  
President of the Senate

Approved April 22, 1991, with  
the exception of sections 3, 5,  
and 10, which are vetoed.

BOOTH GARDNER  
Governor of the State of Washington

CERTIFICATE

I, Alan Thompson, Chief Clerk of the House of Representatives of the State of Washington, do hereby certify that the attached is **SUBSTITUTE HOUSE BILL 1800** as passed by the House of Representatives and the Senate on the dates hereon set forth.

ALAN THOMPSON  
Chief Clerk

FILED

April 22, 1991 - 1:17 p.m.

Secretary of State  
State of Washington



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**SUBSTITUTE HOUSE BILL 1800**

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Passed Legislature - 1991 Regular Session

**State of Washington**

**52nd Legislature**

**1991 Regular Session**

**By** House Committee on State Government (originally sponsored by Representatives Fraser, Ballard, Van Luven, Ebersole, Anderson, McLean, Jacobsen, Cantwell, Ferguson, Belcher, Rasmussen, Wang, Locke, Winsley, Paris, Phillips and Wineberry).

Read first time March 1, 1991.

1       AN ACT Relating to international relations and protocol; amending  
2 RCW 43.31.145; adding a new chapter to Title 43 RCW; creating new  
3 sections; providing an effective date; and declaring an emergency.

4 BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF WASHINGTON:

5       NEW SECTION.   **Sec. 1.**       The legislature finds that it is in the  
6 public interest to create an office of international relations and  
7 protocol in order to: Make international relations and protocol a  
8 broad-based, focused, and functional part of state government; develop  
9 and promote state policies that increase international literacy and  
10 cross-cultural understanding among Washington state's citizens; expand  
11 Washington state's international cooperation role in such areas as the  
12 environment, education, science, culture, and sports; establish  
13 coordinated methods for responding to the increasing number of  
14 inquiries by foreign governments and institutions seeking cooperative  
15 activities within Washington state; provide leadership in state

1 government on international relations and assistance to the legislature  
2 and state elected officials on international issues affecting the  
3 state; assist with multistate international efforts; and coordinate and  
4 improve communication and resource sharing among various state offices,  
5 agencies, and educational institutions with international programs.

6 It is the purpose of this chapter to bring these functions together  
7 in a new office under the office of the governor in order to establish  
8 a visible, coordinated, and comprehensive approach to international  
9 relations and protocol.

10 NEW SECTION. **Sec. 2.** The office of international relations  
11 and protocol is created under the office of the governor. The office  
12 shall serve as the state's official liaison and protocol office with  
13 foreign governments. The governor shall appoint a director of the  
14 office of international relations and protocol, who shall serve at the  
15 pleasure of the governor. Because of the diplomatic character of this  
16 office, the director and staff will be exempt from the provisions of  
17 chapter 41.06 RCW. The director will be paid a salary to be fixed by  
18 the governor in accordance with the provisions of RCW 43.03.040. The  
19 director may hire such personnel as may be necessary for the general  
20 administration of the office. To the extent permitted by law, state  
21 agencies may temporarily loan staff to the office of international  
22 relations and protocol to assist in carrying out the office's duties  
23 and responsibilities under this chapter. An arrangement to temporarily  
24 loan staff must have the approval of the staff members to be loaned and  
25 the directors of the office and the agencies involved in the loan.

26 \*NEW SECTION. **Sec. 3.** *The office of international relations*  
27 *and protocol shall:*

1       (1) Advise and assist the governor, the legislature, and other  
2 independently elected officials on international developments that may  
3 affect the state.

4       (2) Serve as a resource and clearinghouse for information on  
5 international activities within state government, including higher  
6 education.

7       (3) Coordinate protocol for foreign dignitaries visiting the  
8 governor, the legislature, the judiciary, and other state offices and  
9 agencies.

10       (4) Coordinate protocol for state officials visiting with foreign  
11 officials and delegations.

12       (5) Advise and assist state government with its protocol needs.

13       (6) Coordinate the state's existing sister state relationships with  
14 Hyogo Prefecture, Japan, and Sichuan Province, China. The office shall  
15 assist with development of additional sister state relationships, as  
16 appropriate, and coordinate with the Hyogo cultural center in Seattle,  
17 Washington.

18       (7) Consult with and assist Washington state cities and counties in  
19 the formation of sister cities or sister counties in other countries.

20       (8) Serve as principal liaison between the governor, the  
21 legislature, and other offices of state government, and the Seattle  
22 consular corps and diplomatic offices serving Washington state in San  
23 Francisco, Los Angeles, New York, and Washington, D.C.

24       (9) Advise and assist the governor and legislature with their  
25 participation in the Pacific Northwest economic community.

26 \*Sec. 3 was vetoed, see message at end of chapter.

27       NEW SECTION.   **Sec. 4.**       The office of international relations  
28 and protocol may:

1 (1) Create temporary advisory committees as necessary to deal with  
2 specific international issues. Advisory committee representation may  
3 include external organizations such as the Seattle consular corps,  
4 world affairs councils, public ports, world trade organizations,  
5 private nonprofit organizations dealing with international education or  
6 international environmental issues, organizations concerned with  
7 international understanding, businesses with experience in  
8 international relations, or other organizations deemed appropriate by  
9 the director.

10 (2) Accept or request grants or gifts from citizens and other  
11 private sources to be used to defray the costs of appropriate hosting  
12 of foreign dignitaries, including appropriate gift-giving and  
13 reciprocal gift-giving, or other activities of the office. The office  
14 shall open and maintain a bank account into which it shall deposit all  
15 money received under this subsection. Such money and the interest  
16 accruing thereon shall not constitute public funds, shall be kept  
17 segregated and apart from funds of the state, and shall not be subject  
18 to appropriation or allotment by the state or subject to chapter 43.88  
19 RCW.

20 ***\*NEW SECTION.** Sec. 5. There is established internal to state*  
21 *government an international relations advisory committee to the office*  
22 *of international relations and protocol. The purpose of the advisory*  
23 *committee is to advise the office of international relations and*  
24 *protocol on matters pertaining to state and local government, including*  
25 *state and local government policy and resource coordination, and to*  
26 *otherwise facilitate the operation of the office. The advisory*  
27 *committee shall consist of members appointed by the governor to include*  
28 *representation of the following interests: Trade, tourism, economic*  
29 *development, education, agriculture, fisheries, wildlife, and*  
30

1 *environmental interests. At least one member shall be a state-wide*  
2 *elected official from the executive branch other than the governor; one*  
3 *member shall represent the state judiciary; one member shall represent*  
4 *the governor; two members shall be members of the Washington state*  
5 *house of representatives; and two members shall be members of the*  
6 *Washington state senate. The advisory committee member representing*  
7 *the governor shall chair the advisory committee. The governor may*  
8 *appoint representatives of cities, counties, and port districts.*

9 \*Sec. 5 was vetoed, see message at end of chapter.

10 NEW SECTION. **Sec. 6.** Sections 1 through 5 of this act shall  
11 constitute a new chapter in Title 43 RCW.

12 **Sec. 7.** RCW 43.31.145 and 1985 c 466 s 18 are each amended to read  
13 as follows:

14 The department is charged with the primary role within state  
15 government for the establishment and operation of foreign offices  
16 created for the purpose of promoting overseas trade and commerce.  
17 (~~The department shall serve as the state's official liaison and~~  
18 ~~protocol office with foreign governments.~~)

19 NEW SECTION. **Sec. 8.** All powers, duties, and functions of the  
20 office of international relations and protocol in the department of  
21 trade and economic development are transferred to the office of  
22 international relations and protocol under the office of the governor.

23 NEW SECTION. **Sec. 9.** All reports, documents, surveys, books,  
24 records, files, papers, or written material in the possession of the  
25 department of trade and economic development pertaining to the powers,  
26 functions, and duties transferred shall be delivered to the custody of

1 the office of international relations and protocol. All cabinets,  
2 furniture, office equipment, motor vehicles, and other tangible  
3 property employed by the department of trade and economic development  
4 in carrying out the powers, functions, and duties transferred shall be  
5 made available to the office of international relations and protocol.  
6 All funds, credits, or other assets held in connection with the powers,  
7 functions, and duties transferred shall be assigned to the office of  
8 international relations and protocol.

9 Any appropriations made to the department of trade and economic  
10 development for carrying out the powers, functions, and duties  
11 transferred shall, on the effective date of this section, be  
12 transferred and credited to the office of international relations and  
13 protocol.

14 Whenever any question arises as to the transfer of any personnel,  
15 funds, books, documents, records, papers, files, equipment, or other  
16 tangible property used or held in the exercise of the powers and the  
17 performance of the duties and functions transferred, the director of  
18 financial management shall make a determination as to the proper  
19 allocation and certify the same to the state agencies concerned.

20 **\*NEW SECTION.** *Sec. 10. All employees of the department of trade*  
21 *and economic development engaged in performing the powers, functions,*  
22 *and duties transferred are transferred to the jurisdiction of the*  
23 *office of international relations and protocol.*

24  
25 *\*Sec. 10 was vetoed, see message at end of chapter.*

26 **NEW SECTION.** **Sec. 11.** All rules and all pending business  
27 before the department of trade and economic development pertaining to  
28 the powers, functions, and duties transferred shall be continued and  
29 acted upon by the office of international relations and protocol. All



1 existing contracts and obligations shall remain in full force and shall  
2 be performed by the office of international relations and protocol.

3 NEW SECTION. **Sec. 12.** The transfer of the powers, duties,  
4 functions, and personnel of the department of trade and economic  
5 development shall not affect the validity of any act performed prior to  
6 the effective date of this section.

7 NEW SECTION. **Sec. 13.** If apportionments of budgeted funds are  
8 required because of the transfers directed by sections 9 through 12 of  
9 this act, the director of financial management shall certify the  
10 apportionments to the agencies affected, the state auditor, and the  
11 state treasurer. Each of these shall make the appropriate transfer and  
12 adjustments in funds and appropriation accounts and equipment records  
13 in accordance with the certification.

14 NEW SECTION. **Sec. 14.** Nothing contained in sections 8 through  
15 13 of this act may be construed to alter any existing collective  
16 bargaining unit or the provisions of any existing collective bargaining  
17 agreement until the agreement has expired or until the bargaining unit  
18 has been modified by action of the personnel board as provided by law.

19 NEW SECTION. **Sec. 15.** This act is necessary for the immediate  
20 preservation of the public peace, health, or safety, or support of the  
21 state government and its existing public institutions, and shall take  
22 effect July 1, 1991.

Passed the House March 19, 1991.

Passed the Senate April 10, 1991.

Approved by the Governor April 22, 1991, with the exception of  
certain items which were vetoed.

Filed in Office of Secretary of State April 22, 1991.

1 Note: Governor's explanation of partial veto is as follows:

2 "I am returning herewith, without my approval as to sections 3, 5,  
3 and 10, Substitute House Bill No. 1800 entitled:

4 "AN ACT Relating to international relations and protocol."

5 This bill establishes an Office of International Relations and  
6 Protocol within the Office of the Governor and provides the office with  
7 broad powers to manage international issues affecting this state. It  
8 eliminates current responsibilities relating to this function in the  
9 Department of Trade and Economic Development.

10 This is a sound organizational move which I strongly support. It  
11 recognizes that activities associated with these kinds of programs are  
12 not geared solely to economic and foreign trade considerations. They  
13 also affect the broad spectrum of state and local government  
14 responsibilities, including cross-cultural exchanges, international  
15 education opportunities, global environmental impacts, scientific and  
16 agricultural issues, and many other important policy considerations.  
17 The Office of the Governor is uniquely suited to provide the statewide  
18 leadership and intergovernmental coordination that is required by this  
19 important function.

20 In spite of my strong agreement with the bill's intent, the measure  
21 does have some administrative/fiscal problems that were clearly  
22 identified by my office during the session. Most importantly, the bill  
23 lacks funding to carry out certain mandated responsibilities. Both the  
24 Senate and House budgets currently provide only \$134,000 for the  
25 biennium and one staff person to perform a wide variety of required  
26 duties in section 3. These functions tend to be very resource-  
27 intensive. Without additional funding, it would be difficult to comply  
28 even minimally with some of these mandates.

29 In addition, section 5 requires the creation of an international  
30 relations advisory committee to consist of at least 15 members. In  
31 order for this group to function properly and exercise its statutory  
32 duties, it will have to meet regularly and be afforded reimbursement  
33 for travel expenses and lodging associated with its meetings. Without  
34 sufficient funding, it would be difficult for this group to function in  
35 the manner required by the bill.

36 I firmly believe that an important element in effective  
37 international relations programs is to ensure that expectations are  
38 matched with actions and resources that are consistent over time.  
39 Section 3, and to some extent, section 5, raise a set of expectations  
40 about the state performing a wide range of coordinative technical  
41 assistance, and diplomatic functions without providing the resources to  
42 carry them out. In the long run, I do not believe that will enhance  
43 our status as a credible participant in the international arena.

44 Section 10, which requires automatic transfer of existing employees  
45 to the new office, is inconsistent with the authority given to the  
46 Governor in section 2 to appoint staff to the program.

47 For these reasons, I have vetoed sections 3, 5, and 10 of this  
48 bill.

1 With the exception of sections 3, 5, and 10, Substitute House Bill  
2 No. 1800 is approved."